111TH CONGRESS 1ST SESSION

S. 1511

To amend titles XVIII and XIX of the Social Security Act to improve awareness and access to colorectal cancer screening tests under the Medicare and Medicaid programs, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 23, 2009

Mr. CARDIN (for himself and Mr. GRAHAM) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend titles XVIII and XIX of the Social Security Act to improve awareness and access to colorectal cancer screening tests under the Medicare and Medicaid programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Supporting ColoRectal
- 5 Examination and Education Now (SCREEN) Act of
- 6 2009".

1 SEC. 2. FINDINGS AND SENSE OF CONGRESS.

- 2 (a) FINDINGS.—Congress makes the following find-3 ings:
- 4 (1) A majority of the deaths and costs associ-5 ated with colorectal cancer, the second leading cause 6 of cancer deaths in the United States, are avoidable 7 through timely preventive screening, including 8 colonoscopy.
 - (2) The United States Preventive Services Task Force provides its only grade "A" recommendation of cancer screenings for colorectal interventions.
 - (3) Colorectal cancer screening test rates are far too low, with only 50 percent of recommended populations receiving colorectal cancer screening tests, and rates of such screening tests among minorities and those without insurance lag considerably.
 - (4) The colorectal cancer screening benefit under the Medicare Program under title XVIII of the Social Security Act is severely underutilized.
 - (5) Numerous barriers for patients, communities, and health care providers detrimentally affect the utilization of colorectal cancer screening tests. Such barriers include patient knowledge, coinsurance burdens, restrictions on Medicare coverage for an of-

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1	fice visit prior to a screening colonoscopy, and reduc-
2	tions in Medicare reimbursement.
3	(b) Sense of Congress.—It is the sense of Con-
4	gress that—
5	(1) if legislation to provide health insurance
6	coverage, public or private, to persons under the age
7	of 65, is enacted, coverage of colorectal cancer
8	screening tests and the provisions of this Act should
9	be included as part of any basic benefit package re-
10	quired under such legislation; and
11	(2) Congress, Federal agencies, State and local
12	governments, health care providers, and patient
13	groups should make a concerted and sustained effort
14	to increase the rate of colorectal cancer screening
15	tests.
16	SEC. 3. COMMUNITY AND PATIENT INTERVENTIONS.
17	(a) Grant Program To Increase Colorectal
18	CANCER AWARENESS, SCREENING, AND TREATMENT.—
19	(1) Definitions.—In this subsection:
20	(A) COLORECTAL CANCER SCREENING
21	TESTS.—The term "colorectal cancer screening
22	test" has the meaning given such term in sec-
23	tion 1861(pp)(1) of the Social Security Act (42
24	U.S.C. $1395x(pp)(1)$).

1	(B) Indian Tribe.—The term "Indian
2	tribe" has the meaning given such term in sec-
3	tion 4 of the Indian Self-Determination and
4	Education Assistance Act (25 U.S.C. 450b).
5	(C) Secretary.—The term "Secretary"
6	means the Secretary of Health and Human
7	Services, acting through the Director of the
8	Centers for Disease Control and Prevention.
9	(D) STATE.—The term "State" means—
10	(i) a State; and
11	(ii) the District of Columbia.
12	(2) Grants authorized.—The Secretary is
13	authorized to make grants to States and Indian
14	tribes for colorectal health programs. Such programs
15	may include the following:
16	(A) Provide colorectal cancer screening
17	tests, including colonoscopy, to individuals who
18	are over 50 years of age or who are determined
19	to be at high risk for such cancer.
20	(B) Provide case management and refer-
21	rals for medical treatment for individuals who
22	are provided colorectal cancer screening tests
23	under the program.
24	(C) Programs to ensure that individuals
25	who are provided colorectal cancer screening

1	tests under the program receive the full con-
2	tinuum of follow up and cancer care, as appro-
3	priate.
4	(D) Activities to improve the education,
5	training, and skills of health professionals in
6	the detection and treatment of colorectal can-
7	cer.
8	(E) The development and dissemination of
9	public information and education programs—
10	(i) for the detection and treatment of
11	colorectal cancer; and
12	(ii) promoting the benefits of receiving
13	colorectal cancer screening tests through
14	the program.
15	(3) Priority.—In making grants under para-
16	graph (2), the Secretary shall give priority to States
17	and Indian tribes that will use grant funds to pro-
18	vide colorectal cancer screening tests to low-income
19	individuals who lack adequate health insurance cov-
20	erage with respect to such screening.
21	(4) Existing funding authority.—The Sec-
22	retary shall make a grant under this section under
23	an existing funding authority.
24	(b) Beneficiary Reminders for Increasing
25	COLORECTAL CANCER SCREENING TESTS —

1	(1) Definitions.—In this subsection:
2	(A) COLORECTAL CANCER SCREENING
3	TESTS.—The term "colorectal cancer screening
4	test" has the meaning given such term in sec-
5	tion 1861(pp)(1) of the Social Security Act (42
6	U.S.C. $1395x(pp)(1)$).
7	(B) Medicare beneficiary.—The term
8	"Medicare beneficiary" means an individual en-
9	titled to, or enrolled for, benefits under part A
10	of title XVIII of the Social Security Act and en-
11	rolled for benefits under part B of such title.
12	(C) Secretary.—The term "Secretary"
13	means the Secretary of Health and Human
14	Services.
15	(2) Annual notification under the medi-
16	CARE PROGRAM.—The Secretary shall establish a
17	program under which all Medicare beneficiaries are
18	notified annually about the coverage of colorectal
19	cancer screening tests under the Medicare program
20	under title XVIII of the Social Security Act. Under
21	the program, such notification—
22	(A) may be provided through direct mail or
23	direct electronic communications; and
24	(B) may accompany other information cur-
25	rently provided to such beneficiaries, including

1	marketing materials or information provided to
2	enrollees by Medicare Advantage organizations
3	under section 1852(c)(1) of the Social Security
4	Act (42 U.S.C. 1395w-22) and information
5	provided by PDP sponsors under section
6	1860D-4(a)(1) of such Act (42 U.S.C. 1395w-
7	104(a)(1)).
8	(3) State Plan Amendment under med-
9	ICAID.—
10	(A) In general.—Section 1902(a) of the
11	Social Security Act (42 U.S.C. 1396a(a)), as
12	amended by section 5006(e)(2)(A) of division B
13	of the American Recovery and Reinvestment
14	Act of 2009 (Public Law 111-5), is amended—
15	(i) in paragraph (72), by striking
16	"and" at the end;
17	(ii) in paragraph (73)(B), by striking
18	the period at the end and inserting ";
19	and"; and
20	(iii) by inserting after paragraph (73),
21	the following new paragraph:
22	"(74) if the State has elected to provide medical
23	assistance described in section 1905(a)(13) and such
24	assistance includes colorectal cancer screening tests,
25	provide for the establishment of a program under

which individuals at risk for colon cancer, including minorities who are identified as at high-risk for colon cancer, who are over an age that the Secretary determines appropriate (based on the recommendations of appropriate entities, including the United States Preventive Services Task Force and appropriate medical specialty societies) are provided a notification of the availability of medical assistance for colorectal cancer screening tests and a reminder regarding the benefits of such tests.".

(B) Effective date.—

- (i) IN GENERAL.—Except as provided in clause (ii), the amendments made by this paragraph take effect on January 1, 2011.
- (ii) EXTENSION OF EFFECTIVE DATE FOR STATE LAW AMENDMENT.—In the case of a State plan under title XIX of the Social Security Act (42 U.S.C. 1396 et seq.) which the Secretary of Health and Human Services determines requires State legislation in order for the plan to meet the additional requirements imposed by the amendments made by this paragraph, the State plan shall not be regarded as failing

1 to comply with the requirements of such 2 title solely on the basis of its failure to 3 meet these additional requirements before the first day of the first calendar quarter beginning after the close of the first reg-6 ular session of the State legislature that 7 begins after the date of enactment of this 8 Act. For purposes of the previous sentence, in the case of a State that has a 2-year 9 10 legislative session, each year of the session 11 is considered to be a separate regular ses-12 sion of the State legislature.

13 SEC. 4. ELIMINATION OF COINSURANCE FOR COLORECTAL

- 14 CANCER SCREENING TESTS.
- 15 (a) In General.—Section 1833(a)(1) of the Social
- 16 Security Act (42 U.S.C. 1395l(a)(1)) is amended—
- 17 (1) by striking "and" before "(W)"; and
- 18 (2) by inserting before the semicolon at the end
- the following: ", and (X) with respect to colorectal
- 20 cancer screening tests (as defined in subsection
- 21 (pp)), the amount paid shall be 100 percent of the
- lesser of the actual charge for the services or the
- amount determined under the fee schedule that ap-
- plies to such tests under this part".
- 25 (b) Conforming Amendments.—

1	(1) Screening sigmoidoscopies and
2	COLONOSCOPIES.—Section 1834(d) of the Social Se-
3	curity Act (42 U.S.C. 1395m(d)) is amended—
4	(A) in paragraph (2)—
5	(i) in subparagraph (A), by inserting
6	", except that payment for such tests
7	under such section shall be 100 percent of
8	the payment determined under such sec-
9	tion for such tests" before the period at
10	the end; and
11	(ii) in subparagraph (C)—
12	(I) by striking clause (ii); and
13	(II) in clause (i)—
14	(aa) by striking "(i) IN GEN-
15	ERAL.—Notwithstanding" and
16	inserting "Notwithstanding";
17	(bb) by redesignating sub-
18	clauses (I) and (II) as clauses (i)
19	and (ii), respectively, and moving
20	such clauses and the flush matter
21	following such clauses 2 ems to
22	the left; and
23	(cc) in the flush matter fol-
24	lowing clause (ii), as so redesig-

1	nated, by inserting "100 percent
2	of" after "based on"; and
3	(B) in paragraph (3)—
4	(i) in subparagraph (A), by inserting
5	", except that payment for such tests
6	under such section shall be 100 percent of
7	the payment determined under such sec-
8	tion for such tests" before the period at
9	the end; and
10	(ii) in subparagraph (C)—
11	(I) by striking clause (ii); and
12	(II) in clause (i)—
13	(aa) by striking "(i) In gen-
14	ERAL.—Notwithstanding" and
15	inserting "Notwithstanding"; and
16	(bb) by inserting "100 per-
17	cent of" after "based on".
18	(2) Outpatient hospital settings.—Section
19	1833(t) of the Social Security Act (42 U.S.C.
20	1395l(t)) is amended—
21	(A) in paragraph $(4)(C)$, by striking
22	"paragraph (8)(C)" and inserting "subpara-
23	graphs (C) and (F) of paragraph (8)"; and
24	(B) in paragraph (8), by adding at the end
25	the following new subparagraph:

1	"(F) NO COPAYMENT FOR COLORECTAL
2	CANCER SCREENING TESTS.—The copayment
3	amount that would otherwise apply under this
4	subsection to colorectal cancer screening tests
5	(as defined in section 1861(pp)) shall be re-
6	duced to zero.".
7	(c) Effective Date.—The amendments made by
8	this section shall apply to items and services furnished on
9	or after January 1, 2010.
10	SEC. 5. MEDICARE ADVANTAGE REPORTING REQUIRE-
11	MENTS.
12	(a) In General.—Section 1857(e) of the Social Se-
13	curity Act (42 U.S.C. 1395w–27(e)) is amended by adding
14	at the end the following new paragraph:
15	"(4) Annual reporting regarding
16	COLORECTAL CANCER SCREENING TESTS.—
17	"(A) IN GENERAL.—Not later than 6
18	months after the date of enactment of this
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	paragraph and annually thereafter, contract
20	paragraph and annually thereafter, contract under this section with an MA organization
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	under this section with an MA organization
21	under this section with an MA organization shall require the organization to submit to the
21 22	under this section with an MA organization shall require the organization to submit to the Secretary an annual report on the following:

1	the organization, including the level of any
2	coinsurance or copayments applicable for
3	enrollees under the plan.
4	"(ii) Any educational outreach the or-
5	ganization provides to enrollees, providers
6	of services, and suppliers with respect to
7	such tests.
8	"(iii) Any pay-for-performance incen-
9	tives under MA plans offered by the orga-
10	nization for providers of services and sup-
11	pliers with respect to such tests, or any
12	other financial-sharing program with pro-
13	viders of services and suppliers with re-
14	spect to such tests.
15	"(iv) The total number of enrollees
16	furnished such tests during the preceding
17	year, listed according to the specific test
18	furnished, the type of facility in which the
19	test was furnished, and the gender and
20	race of the enrollees to whom such tests
21	were furnished.
22	"(B) Report to congress and public
23	AVAILABILITY.—
24	"(i) Report.—The Secretary shall
25	submit to Congress an annual report con-

1	taining information submitted in the an-
2	nual reports under subparagraph (A).
3	"(ii) Public availability.—The
4	Secretary shall make such information
5	available to the public, including by posting
6	such information on the Internet website of
7	the Centers for Medicare & Medicaid Serv-
8	ices.".
9	(b) Effective Date.—The amendment made by
10	this section shall apply to contracts entered into on or
11	after January 1, 2011.
12	SEC. 6. PROVIDER INTERVENTIONS.
13	(a) In General.—Section 1834(d) of the Social Se-
14	curity Act (42 U.S.C. 1395m(d)) is amended by adding
15	at the end the following new paragraph:
16	"(4) Preventive service payment modified
17	FOR CERTAIN COLORECTAL CANCER SCREENING
18	TESTS.—
19	"(A) National minimum standards.—
20	The Secretary, in consultation with the Insti-
21	tute of Medicine, shall establish a national min-
22	imum standard for basic knowledge, training,
23	continuing education, and documentation for
24	suppliers who furnish colorectal cancer screen-
25	ing tests (as defined in subsection (pp)). For

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purposes of this paragraph, a supplier shall be deemed to meet such national minimum standards if the supplier is certified in gastroenterology by the American Board of Internal Medicine.

"(B) Preventive service payment modifier.—

"(i) DETERMINATION OF RATE GOALS.—The Secretary, in consultation with the United States Preventive Services Task Force, the Institute of Medicine Colorectal Cancer Working Group, and other clinical advisors as determined appropriate by the Secretary, shall determine age-based goal rates for colorectal cancer screening tests (as so defined) to be met or exceeded for beneficiaries under this part not later than July 1, 2010. Such agebased goal rates shall be consistent with the rates of screening for beneficiaries with respect to other cancer screening tests (such as screening mammography and cervical cancer screening).

"(ii) ESTABLISHMENT OF PREVENTIVE SERVICE MODIFIER FOR QUALIFIED

1	COLORECTAL CANCER SCREENING
2	TESTS.—
3	"(I) IN GENERAL.—The Sec-
4	retary shall establish an upward pre-
5	ventive service payment modifier for
6	qualifying colorectal cancer screening
7	tests furnished on or after January 1,
8	2010, which reflects the annual deter-
9	mination by the Secretary of the ap-
10	propriate amount of additional pay-
11	ment (not less than 10 percent of the
12	amount of payment otherwise pro-
13	vided) sufficient to increase the rate
14	of colorectal cancer screening tests
15	furnished under this part to the goal
16	rates determined under clause (i). The
17	Secretary shall update such modified
18	on an annual basis, taking into con-
19	sideration the rate of colorectal cancer
20	screening tests furnished under this
21	part during the preceding year and
22	such goal rates.
23	"(II) Qualifying colorectal
24	CANCER SCREENING TESTS.—For
25	purposes of subclause (I), the term

'qualifying colorectal cancer screening 1 2 tests' colorectal means a cancer screening test furnished by a supplier 3 who meets the national minimum 4 standards established under subpara-6 graph (A) (as determined by the Sec-7 retary).".

8 (b) OUTPATIENT SETTINGS.—Section 1833(t) of the 9 Social Security Act (42 U.S.C. 1395l(t)) is amended by 10 adding at the end the following new paragraph:

"(18) In General.—

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"(A) National minimum standards.—
The Secretary, in consultation with the Institute of Medicine, shall establish a national minimum standard for basic knowledge, training, continuing education, and documentation for hospitals in outpatient settings which furnish colorectal cancer screening tests (as defined in subsection (pp)). For purposes of this paragraph, a hospital shall be deemed to meet such national minimum standards if the hospital is certified by the Joint Commission on the Accreditation of Healthcare Organizations, the Accreditation Association for Ambulatory Health

1	Care, or other accreditation body designated by
2	the Secretary.
3	"(B) Preventive Service Payment
4	MODIFIER.—
5	"(i) Determination of rate
6	GOALS.—The Secretary, in consultation
7	with the United States Preventive Services
8	Task Force, the Institute of Medicine
9	Colorectal Cancer Working Group, and
10	other clinical advisors as determined ap-
11	propriate by the Secretary, shall determine
12	age-based goal rates for colorectal cancer
13	screening tests (as so defined) to be met or
14	exceeded for beneficiaries under this part
15	not later than July 1, 2010. Such age-
16	based goal rates shall be consistent with
17	the rates of screening for beneficiaries with
18	respect to other cancer screening tests
19	(such as screening mammography and cer-
20	vical cancer screening).
21	"(ii) Establishment of preven-
22	TIVE SERVICE MODIFIER FOR QUALIFIED
23	COLORECTAL CANCER SCREENING
24	TESTS.—

"(I) IN GENERAL.—The Sec-1 2 retary shall establish an upward pre-3 ventive service payment modifier for qualifying colorectal cancer screening tests furnished on or after January 1, 6 2010, which reflects the annual deter-7 mination by the Secretary of the ap-8 propriate amount of additional pay-9 ment (not less than 10 percent of the 10 amount of payment otherwise pro-11 vided) sufficient to increase the rate of colorectal cancer screening tests 12 13 furnished under this part to the goal 14 rates determined under clause (i). The 15 Secretary shall update such modifier 16 on an annual basis, taking into con-17 sideration the rate of colorectal cancer 18 screening tests furnished under this 19 part during the preceding year and 20 such goal rates. 21 "(II) QUALIFYING COLORECTAL 22 SCREENING TESTS.—For CANCER 23 purposes of subclause (I), the term 24 'qualifying colorectal cancer screening

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1	screening test furnished by a hospital
2	in an outpatient setting which meets
3	the national minimum standards es-
4	tablished under subparagraph (A) (as
5	determined by the Secretary).".
6	(c) Effective Date.—The amendments made by
7	this section shall apply to items and services furnished on
8	or after January 1, 2010.
9	SEC. 7. COVERAGE FOR AN OFFICE VISIT OR CONSULTA-
10	TION PRIOR TO A QUALIFYING SCREENING
11	COLONOSCOPY.
12	(a) Coverage.—Section 1861(s)(2) of the Social Se-
13	curity Act (42 U.S.C. 1395x(s)(2)) is amended—
14	(1) in subparagraph (DD), by striking "and" at
15	the end;
16	(2) in subparagraph (EE), by inserting "and"
17	at the end; and
18	(3) by adding at the end the following new sub-
19	paragraph:
20	"(FF) an outpatient office visit or con-
21	sultation for the purpose of beneficiary edu-
22	cation, assuring selection of the proper screen-
23	ing test, and securing information relating to
24	the procedure and sedation of the beneficiary,
25	prior to a colorectal cancer screening test con-

sisting of a screening colonoscopy or in conjunction with the beneficiary's decision to obtain such a screening, regardless of whether such screening is medically indicated with respect to the beneficiary;".

(b) PAYMENT.—

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- (1) IN GENERAL.—Section 1833(a)(1) of the Social Security Act (42 U.S.C. 1395l(a)(1)), as amended by section 4, is amended—
 - (A) by striking "and" before "(W)"; and
 - (B) by inserting before the semicolon at the end the following: ", and (Y) with respect to an outpatient office visit or consultation under section 1861(s)(2)(BB), the amounts paid shall be 80 percent of the lesser of the actual charge or the amount established under section 1848".
- (2) PAYMENT UNDER PHYSICIAN FEE SCHED-ULE.—Section 1848(j)(3) of the Social Security Act (42 U.S.C. 1395w-4(j)(3)) is amended by inserting "(2)(FF)," after "(2)(EE),".
- 22 (3) REQUIREMENT FOR ESTABLISHMENT OF
 23 PAYMENT AMOUNT UNDER PHYSICIAN FEE SCHED24 ULE.—Section 1834(d) of the Social Security Act
 25 (42 U.S.C. 1395m(d)), as amended by section 6, is

- 1 amended by adding at the end the following new 2 paragraph:
- 3 "(5) Payment for outpatient office visit
- 4 OR CONSULTATION PRIOR TO SCREENING
- 5 COLONOSCOPY.—With respect to an outpatient office
- 6 visit or consultation under section 1861(s)(2)(BB),
- 7 payment under section 1848 shall be consistent with
- 8 the payment amounts for CPT codes 99203 and
- 9 99243.".
- 10 (c) Effective Date.—The amendments made by
- 11 this section shall apply to items and services furnished on
- 12 or after January 1, 2010.

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